

Himachal Pradesh District Governance Index

Submitted by:
Public Affairs Centre, Bangalore



PUBLIC AFFAIRS CENTRE
Committed to good governance

Commissioned by:
State Government of Himachal Pradesh

PREFACE

The State Government of Himachal Pradesh has commissioned the Public Affairs Centre (PAC), Bangalore to carry out a data based examination of the comparative levels and quality of governance in the twelve districts of Himachal Pradesh. It may be recalled that the PAC had released two annual nation-wide reports on good governance in 2016 and 2017. They can be accessed at www.pai.pacindia.org. The 2017 report examined ten broad themes of governance, twenty-six focus subjects and eighty-two specific variables to arrive at its findings published in the Public Affairs Index. Using the same methodology, the proposed study intends to assess the quality of governance in the districts of Himachal Pradesh by examining the available data in about fifty aspects of governance, to be finally aggregated into a single scoring and ranking instrument.

In the video conference of Deputy Commissioners of the State held on 24th November 2017 and chaired by Dr. Purnima Chauhan, Secretary (AR) to the Government of Himachal Pradesh, it had been decided that to bring more clarity to the Deputy Commissioners as they begin the work of data collection, PAC would prepare a small booklet to define and elucidate the requirement of data that will help in the compilation and finalization of the proposed study. Accordingly, the PAC has prepared the clarificatory booklet for the guidance of the district authorities in the collection of data. We acknowledge the guidance given by Dr. Purnima Chauhan in this task. In case of any further queries, they may be addressed to Ms Uditadutta, Programme Officer, PAC: her email id is uditadutta@pacindia.org.

Public Affairs Centre

Theme 1: Essential Infrastructure

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Essential Infrastructure	Power	1	Households electrified as a % of total Households	As per the Census definition of 'distribution of households by source of lighting'.	Electrified HHs	2015-16	NFHS 4	Data already in percentage. No need to standardise			1. Considering total households (Rural and Urban)
		2	Per capita consumption of Power		Total Consumption	2014-15	All the 'District at a Glance' Reports available with the Economics and Statistics Department, HP (Link: Here)	Total population	Projecte d Population 2014	Statistical Year Book of HP 2015-16	
	Water #	3	% of Households with access to safe drinking water	It includes Piped water into dwelling/yard/plot, public tap/standpipe, tube well or borehole, protected dug well, protected spring, rainwater, community RO plant	HHs with safe drinking water	2015-16	NFHS 4	Data already in percentage. No need to standardise			

This focus subject is aligned to the Sustainable Development Goal (SDG) no. 6, i.e. Clean Water and Sanitation.

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any	
Essential Infrastructure	Roads	4	Surfaced Roads as a % total Roads	The definition is as per the ministry, which is, 'the surface of roads made with bitumen as a binder'.	Total surfaced roads length	2015, 2015-16	All the 'District Statistical Abstract' Reports available with the Economics and Statistics Department, HP (Link: Here)	Total road length	2015-16	Statistical Year Book of HP 2015-16	1. Road length includes Motorable (Double Lane, Single Lane), Jeepable, less than Jeepable. 2. Surfaced Roads includes only Pucca roads	
	Housing	5	No. of Pucca Houses as a % of total Households		No. of pucca houses	2011	Socio Economic Caste Census	Total HHs	Census 2011	Statistical Year Book of HP 2015-16	Projected estimates of Census needed to be taken.(Both Numerator and Denominator)	
		6	Slum Population as a % of total Urban population*	The definition of 'Slum' is as per Census.	Slum HHs			Census (Link: Here)	Total Urban Population		Projected Census Population	Data for both city and town wise. Data for both numerator and denominator is needed to be provided within the cut off date of 31st March 2017
		7	Households using improved sanitation facility #	Definition: Flush to piped sewer system, flush to septic tank, flush to pit latrine, ventilated improved pit (VIP)/biogas latrine, pit latrine with slab, twin pit/composting toilet, which is not shared with any other household			2015-16	NFHS 4	Data already in percentage. No need to standardise			We are using the nomenclature "households with improved sanitation facilities" instead of "households with toilet inside premises".

This indicator is aligned to the Sustainable Development Goal (SDG) no. 6, i.e. Clean Water and Sanitation.

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

Theme 2: Support to Human Development

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any		
Support to Human Development	Education #	8	% SC Enrolment out of total SC target population	It includes only elementary enrolment	SC Enrolment	2015-16	U-DISE	Total SC target population (Age: 6-14)	2016	U-DISE	1. DISE data is as on 30th September 2015. 2. Projected population of exact age group needed to be computed.		
		9	% ST Enrolment out of total ST target population	It includes only elementary enrolment	ST Enrolment	2015-16	U-DISE	Total ST target population (Age: 6-14)	2016	U-DISE	1. DISE data is as on 30th September 2015. 2. Projected population of exact age group needed to be computed.		
		10	Retention rate at primary level*				2015-16	U-DISE	Data is already in percentage. So no need to standardise			DISE data is as on 30th September 2015.	
		11	Transition rate from upper-primary to secondary level*				2015-16	U-DISE	Data is already in percentage. So no need to standardise			DISE data is as on 30th September 2015.	
		12	% of children aged 6-14 enrolled in Private school				2016	ASER (Link: here)	Data is already in percentage. So no need to standardise			ASER was conducted only on the rural areas.	
		13	% of children aged 6-14 not enrolled in school				2016	ASER (Link: here)	Data is already in percentage. So no need to standardise			ASER was conducted only on the rural areas.	
		14	Standard 3rd to 5th Learning levels				2016	ASER (Link: here)	Data is already in percentage. So no need to standardise			ASER was conducted only on the rural areas.	
		a	% of children who can read at least Std. I level text										Same as above

This focus subject is aligned to the Sustainable Development Goal (SDG) no. 4, i.e. Quality Education.

* These are the NITI Aayog Education Indicators

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any	
Support to Human Development	Education	b	% of children who can read do at least subtraction							Same as above		
		15	Standard 6th to 8th Learning levels			2016	ASER (Link: here)			Data is already in percentage. So no need to standardise	ASER was conducted only on the rural areas.	
		a	% of children who can read at least Std. II level text								Same as above	
		b	% of children who can read do division								Same as above	
	Health #	16	IMR	Infant Mortality Rate (per 1,000 live births)	Infant Deaths		2014	Annual Report of the Health and Family Welfare Department, HP (Link: Here)	Live Births	2014	Annual Report of the Health and Family Welfare Department, HP (Link: Here)	Live Births and Infants Deaths by place of residence will be considered
		17	Average population served per Government allopathic doctors	Allopathic doctors possessing recognized medical qualifications (under MCI Act).	No. of Government allopathic doctors		2015	All the 'District Statistical Abstract' Reports available with the Economics and Statistics Department, HP (Link: Here)	Total population	Projected Population 2016	Statistical Year Book of HP 2015-16	

This focus subject is aligned to the Sustainable Development Goal (SDG) no. 3, i.e. Good Health and Well-Being.

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any	
Support to Human Development	Health	18	Full Immunization	'The Universal Immunization Programme includes 6 vaccine-preventable diseases (tuberculosis, diphtheria, pertussis, tetanus, poliomyelitis and measles) and services are provided free of cost to all'.		2015-16	NFHS 4			Data is already in percentage. So no need to standardise		
		19	No. of deaths in hospitals*	Data not available. Total number of deaths in hospitals is needed to be provided within the cut off date of 31st March, 2017.								
		20	Sex ratio at birth (number of girls born per 1000 boys born)#			2015-16	NFHS 4			Data is already in ratio. So no need to standardise		

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

#This is one of the NITI Aayog Health Indicator

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Support to Human Development	Health	21	Proportion of pregnant women aged 15-49 years who are anaemic*		Pregnant women aged 15-49 years who are anaemic	2015-16	NFHS 4			Data is already in percentage. So no need to standardise	

*This is one of the NITI Aayog Health Indicator

Theme 3: Social Protection

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Social Protection	Public Distribution System	22	Allocation and off take of grain under PDS*	It includes only staple food grains , i.e. wheat and rice. This will help in tracking the degree of offtake out of the total allocation in one year.	Off take of grain under PDS			Allocation of grain under PDS			Data to be provided only for Wheat and Rice and for one entire year. Data for both the numerator and denominator is needed to be provided within the cut off date of 31st March, 2017
	Social Justice & Empowerment	23	% of Pension beneficiaries of the total population above 60		Pension beneficiaries	2014-15, 2015-16	All the 'District Statistical Abstract' Reports available with the Economics and Statistics Department, HP (Link: Here)	Total population above 60	Census 2011		Projected estimates of Census needed to be taken.(Only for Denominator)
		24	% of Households with no land		Households with no land		2011	Socio Economic Caste Census	Total HHs.	Census 2011	Statistical Year Book of HP 2015-16

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Social Protection	Social Justice & Empowerment	25	Incidence of crime against SC/ST	It includes IPC crimes in congruence with SC/ST (PoA) Act, the Protection of Civil Rights Act, the Employment of Manual Scavengers and Construction of Dry Latrines (Prohibition) Act and other SLL crimes against SCs and STs.	crime against SC/ST	2014	National Crimes Records Bureau (NCRB) (Link: Here)	Total SC/ST Population	Census 2011	Statistical Year Book of HP 2015-16	Projected estimates of Census needed to be taken.(Only for Denominator)

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Social Protection	Social Justice & Empowerment	26	Percentage of titles distributed over number of claims received under the Scheduled Tribes and Other Traditional Forest Dwellers Act*		Titles distributed			Number of claims			Latest data of both numerator and denominator is needed to be provided (Cut off date: 31st March, 2017)
	Minority Welfare	27	No. of Minority Children given pre metric scholarship*		No. of Minority Children given pre metric scholarship			Total Minority children			Latest data of both the numerator and denominator is needed to be provided (Cut off date: 31st March, 2017)

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Social Protection	Minority Welfare	28	% Muslim Enrolment out of total Muslim target population	It includes only elementary enrolment	Muslim Enrolment	2015-16	U-DISE	Total Muslim target population			1. DISE data is as on 30th September 2015. 2. Projected population of exact age group not available.
		29	% Buddhist Enrolment out of total Buddhist target population*	It includes only elementary enrolment	Buddhist Enrolment		Not available	Total Buddhist target population			Latest data for both numerator and denominator is needed to be provided (Cut off date: 31st March, 2017)
		30	% of Sikh Enrolment out of total target Sikh Population*	It includes only elementary enrolment	Sikh Enrolment		Not available	Total target Sikh Population			Latest data for both numerator and denominator is needed to be provided (Cut off date: 31st March, 2017)
		31	% of Christian Enrolment out of total target Christian Population*	It includes only elementary enrolment	Christian Enrolment		Not available	Total target Christian Population			Latest data for both numerator and denominator is needed to be provided (Cut off date: 31st March, 2017)

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Social Protection	Employment	32	Average days of employment provided per household: NREGA	It includes only MGNREGA.		2016-17	MNREGA (Link: Here)	No need to standardise			
		33	Average wage rate per day per person: NREGA	It includes only MGNREGA.		2016-17	MNREGA (Link: Here)	No need to standardise			
		34	Women Participation		Total women workforce	Census 2011	Statistical Year Book of HP 2015-16	Total workforce	Census 2011	Statistical Year Book of HP 2015-16	1. It includes both main and marginal workers 2. Projected estimates of Census needed to be taken.(Both Numerator and Denominator)

Theme 4: Women and Children

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Women & Children	Children	35	Crime against Children	Includes children up to the age of 18 years and all the crimes under IPC and SLL.	Total number of cases of crimes against children	2015	NCRB (Link: Here)	Total children in the age group 0-18			Projected estimates of Census needed to be taken.(Only for Denominator)
		36	Percentage of Child Labour*	Children in the age group of 5-14 years.	Child Labour			Total child population between the age of 5-14			Data for both the numerator and the denominator needed to be provided within the cut-off date of 31st March, 2017
		37	% of Beneficiaries under ICDS*	Children in the age group of 0-6 years.				Total child population between the age of 0-6			Same as above (")
		38	Child Sex Ratio			2015-16	NFHS 4	Data already in ratio. No need to standardise.			
		39	% of Malnourished children	Children under 5 years who are Stunted, Wasted and Underweight		2015-16	NFHS 4	Data already in percentage. No need to standardise.			
		40	% of Severely malnourished children	Children under 5 years who are severely wasted		2015-16	NFHS 4	Data already in percentage. No need to standardise.			
	Women #	41	Institutional Delivery **	Government and Private hospitals.	Institutional deliveries	2015-16	NFHS 4	Data is already in percentage. So no need to standardise			
		42	Male Female Literacy Gap	The literacy rate is as per the Census definition.		Census 2011	Statistical Year Book of HP 2015-16				Projected estimates of Census needed to be taken.(Both Numerator and Denominator)

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

**This is one of the NITI Aayog Health Indicator

This focus subject is aligned to the Sustainable Development Goal (SDG) no. 5, i.e. Gender Equality.

Theme 5: Crime, law and order

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Crime, Law & Order	Violent Crimes	43	Rapes per ten lakhs population		Incidence of rapes	2015	NCRB (Link: Here)	Total women population (in ten lakhs)	Census 2011	Statistical Year Book of HP 2015-16	Projected estimates of Census needed to be taken.(Only for Denominator)
		44	Murders per ten lakhs population		Incidence of murder	2014-2015	All the 'District Statistical Abstract' Reports available with the Economics and Statistics Department, HP (Link: Here)	Total population (in ten lakhs)	Projected Population 2016	Statistical Year Book of HP 2015-16	Projected estimates of Census needed to be taken.(Only for Denominator)
		45	Dowry Deaths per ten lakhs population		Dowry Deaths	2015	NCRB (Link: Here)	Total women population (in ten lakhs)	Census 2011	Statistical Year Book of HP 2015-16	Projected estimates of Census needed to be taken.(Only for Denominator)
	Atrocities	46	Custodial Deaths per ten lakhs population*	It includes deaths in police custody and not in judicial custody.	Custodial Deaths			Total population (in ten lakhs)	Projected Population 2016	Statistical Year Book of HP 2015-16	Data for numerator is needed to be provided for the year 2016
		47	Atrocities committed against Women		Total no. of cases	2015	NCRB (Link: Here)	Total women population (in ten lakhs)	Census 2011	Statistical Year Book of HP 2015-16	Projected estimates of Census needed to be taken.(Only for Denominator)

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

Theme 6: Environment

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Environment	Environmental Violations	48	No. of Environmental Violations in the State (Per capita)*	It includes Forest Act, Wildlife Protection Act, Environmental (Protection) Act, Air (Prevention and Control of Pollution) Act and Water (Prevention and Control of Pollution) Act.	No. of Environmental Violations in the State			Total population			Data for the numerator is needed to be provided. All the violations that have been caused under the 5 acts, i.e. Forest Act, Wildlife Protection Act, Environmental (Protection) Act, Air (Prevention and Control of Pollution) Act and Water (Prevention and Control of Pollution) Act is required. Data to be given within the cut-off date of 31st March, 2017
	Forest Cover #	49	Increase/ Decrease in Forest Cover			2014-15	Statistical Abstract				

This focus subject is aligned to the Sustainable Development Goal (SDG) no. 15, i.e. Life on Land.

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government

Theme 7: Transparency and Accountability

Themes	Focus Subjects	Sl.No.	Indicators	Definition	Numerator	Time Period of Num.	Source of Num.	Denominator	Time Period of Den.	Source of Den.	Comments, if any
Transparency & Accountability #	Transparency	50	No. of Services provided under e-Governance plan*	Number of services provided online under the mode of good governance. This is as per the National e-Governance Plan.				No need to standardise			All the services that are provided under NeGP needed to be provided. Data to be given within the cut-off date of 31st March, 2017
	Accountability	51	No. of ACB cases disposed as a % of total cases registered*	It includes the cognizable crimes registered and their disposal by Anti-Corruption and Vigilance Departments of States under Total offences under Prevention of Corruption Act 1988.	ACB cases disposed			Total cases registered			Data for both the numerator and the denominator needed to be provided. Data to be given within the cut-off date of 31st March, 2017
		52	Social Audit under NREGA: % of GPs covered*		Total GPs covered under Social audit	Not available		Total GPs	As on 31st March, 2016	Statistical Year Book of HP 2015-16	Data of no. of GPs covered under Social Audit needed to be provided within the cut-off date of 31st March, 2017

This theme is aligned to the Sustainable Development Goal (SDG) no. 16, i.e. Peace, Justice and Strong Institutions.

* Data to be provided by the Economics and Statistics Department, Himachal Pradesh Government