

**K-11011/29/2023-CB**  
**Government of India**  
**Ministry of Panchayati Raj**

11th Floor, Jeevan Prakash Building,  
K.G. Marg, New Delhi-110001  
Dated: 29<sup>th</sup> December, 2023

To,

The Pay & Account officer  
Ministry of Panchayati Raj  
Krishi Bhawan, New Delhi.

**Sub:- Rashtriya Gram Swaraj Abhiyan (RGSA) - implementation of the Centrally Sponsored Scheme, Sanction towards the Annual Plan of Himachal Pradesh for the year 2023-24.**

Sir,

I am directed to convey the sanction of the President for release of **Second installment of Rs. 19,31,00,000/- (Rupees Nineteen Crore Thirty One Lakh only)** to the State of Himachal Pradesh for the year 2023-24 for carrying out interventions under the State Component of Centrally Sponsored Scheme (CSS) of Rashtriya Gram Swaraj Abhiyan (RGSA) on the basis of Approved Annual Action Plan of the State. The Statement indicating release of funds is at ANNEXURE.

2. Sanction of the President is also given for release of an amount of **Rs. 2,32,00,000/- (Rupees Two Crore Thirty Two Lakh only)** as 2<sup>nd</sup> installment of Central Grant -in -aid under Non-SC/ST (General) Head for FY 2023-24.

3. In terms of OM F.No:1(13)PFMS-FCD/2020 dated 23rd March, 2021, Department of Expenditure, Ministry of Finance vide their letter no. 1(25)/PFMS/2022, dated 24.6.2022 has relaxed the conditions for release of funds under revamped RGSA in two instalment instead of four tranches of the due amount of approved central share after due adjustment of unspent balance is being released as 1<sup>st</sup> installment. The further installment of fund will be released only after due confirmation of transfer of funds (alongwith State Share) to the SNA by the State and furnishing of the due Utilization Certificate showing 75% utilization of available funds (both central and state share).

4. The State should also ensure compliance to Department of Expenditure, Ministry of Finance instructions mentioned in para 3 above regulating Procedure for release of funds under the Centrally Sponsored Scheme (CSS) and monitoring utilization of the funds released.

5. The State should ensure to rectify mismatching of figures regarding expenditure, unspent balance, earning of interest etc in UCs and PFMS report, if any.

6. The State should remit due interest accrued out of RGSA funds in the CFI at the earliest as per Department of Expenditure's instruction. Subsequent grants to the State will be released only after remittance of due interest.

7. The sanction is further subject to the compliance of following conditions by the State Govt. and other concerned:

- i) The RGSA Scheme should be fully integrated & mapped on PFMS with clearly defined hierarchy, Separate DDO should be appointed for managing fund flow from RGSA Scheme.
- ii) The State will submit physical and Financial Progress report and Audited Statement of Accounts for 2022-23.
- iii) The State component relates to activities to be undertaken by State Government for CB&T and other activities for strengthening of Panchayats. The funding pattern in respect of Center and Non-North Eastern states will be in the ratio of 60:40 and that for Center and North

- Eastern & hilly states and UT of J&K will be in the ratio of 90:10. For other UTs, it will be 100% centrally funded.
- iv) The fund is to be utilized for the purpose for which it is being released and no part of it is to be diverted for any other purpose. SNA will keep all the funds received in the SNA account only and shall not divert the same to Fixed Deposits/ Flexi account/multi option deposit account/ corporate liquid term deposit (CLTD) accounts etc.
- v) The State/ Implementing Agency (s) will be responsible for taking all necessary approvals/clearances as per rules and regulations for the implementation of the scheme.
- vi) **As per DOE order No. 1(13)/PFMS/2020 dated 16th February, 2023, State Government has to transfer the Central share along with State matching share to the concerned SNA account within the period of 30 days of its receipt. Delay beyond 30 day in transfer of Central share to SNA will attract penal interest of @7% per annum.** State Governments/SNAs/IAs shall not transfer scheme related funds to any other bank account, except for actual payments under the scheme.
- vii) **The State Government will ensure to furnish Quarterly Progress Reports of activities and expenditure incurred as per the approved plan. The assets created under RGSA so far should be Geo-tagged on e-GramSwaraj portal.**
- viii) The State will be required to furnish Utilization Certificates and Audited Statements of Accounts, year wise, for the funds released under the Scheme alongwith outcomes indicating component wise utilization as per funding norms both under Central and State share.
- ix) The Accounts of the grantee institution shall be open to inspection by sanctioning authority and audit, both by the (i) Comptroller and Auditor General of India under the provisions of CAG (DPC) Act, 1971 and (ii) Internal Audit Pr. Accounts Office functioning under Chief Controller of Accounts of this Ministry, whenever the institution is called upon to do so.
- x) State to ensure full compliance of Department of Expenditure, Ministry of Finance's guidelines dated 23rd March, 2021 and subsequent orders issued time to time in this regard.

8. It is certified that no UC, which has become due, is pending with the state Government.

9. The above mentioned payments are debitible in books of Central Government accounts under sub-head indicated as below:-

Demand No- 72- Ministry of Panchayati Raj- PLAN (2023-24)

- 3601 : Grants - in-aid to State Governments (Major Head)  
06 : Centrally Sponsored Scheme ( Sub Major Head)  
101 : Central Assistance / share (Minor Head)  
63 : Rashtriya Gram Swaraj Abhiyan (RGSA) (Sub Head)  
01 : Capacity Building & Training – ( Detailed Head – Sub- Scheme)  
31 : Grants-in- aid General (object – Head)

10. This issue under the delegated powers of the Ministry and with the concurrence of the Integrated Finance Division vide their Diary No.245/IFD/MoPR/2023-24 dated 29.12.2023.

Yours faithfully,

पंकज कुमार / PANKAJ KUMAR  
अवर सचिव / Under Secretary  
पंचायती राज मंत्रालय / Ministry of Panchayati Raj  
सरकार, भारत / Government of India  
नई दिल्ली / New Delhi-110001  
☎ 011-2375 3817

Under Secretary to the Government of India

Copy to:-

1. The Secretary, Panchayati Raj & Rural Development, Government of Himachal Pradesh, H.P. Secretariat, Chhota Shimla, Himachal Pradesh-171002
2. US(B&F)
3. Cash Section
4. Sanction Order Folder.

पंकज कुमार / PANKAJ KUMAR  
अवर सचिव / Under Secretary  
पंचायती राज मंत्रालय / Ministry of Panchayati Raj  
सरकार, भारत / Government of India  
नई दिल्ली / New Delhi-110001  
☎ 011-2375 3817

Under Secretary to the Government of India

**Annexure**

Table Showing Total Plan Approved and release of 2<sup>nd</sup> installment of Central Grants under RGSA to the State of Himachal Pradesh for FY 2023-24.

**(Rs. in Crore)**

| Sl. No. | Particulars   | Amount |
|---------|---|--------|
| 1       | Total Plan Approved in CEC meeting  | 95.19  |
| 2       | 50% of the Approved Amount (CS + SS)  | 47.595 |
| 3       | Excess balance beyond the first instalment as on 31st March 2023 (Rs.47.595 crore - Rs.69.24 crore as unspent balance as on 31st March, 2023 available with the State = Rs.-21.645 crore) | 21.645 |
| 4       | Second Instalment which includes CS + SS (above 2 minus 3)  | 25.95  |
| 5       | Central Share (90% of above 2nd Instalment point 4.)  | 23.355 |
| 6       | State Share (10% of above 2nd Instalment point 4.)  | 2.595  |
| 7       | Funds earmarked for the State in PFMS   | 19.31  |

Details of release of funds to Himachal Pradesh under Non-SC/ST, SCSP and TSP components is as per table below:

**(Rs. in rupees)**

| S No. | Head              | Object Head wise amount | Minor Head wise amount |
|-------|-------------------|-------------------------|------------------------|
| 1.    | Non-SC/ST-General | 9,28,00,000/-           | 14,67,00,000/-         |
| 2     | Non-SC/ST-Capital | 5,39,00,000/-           |                        |
| 3     | SCSP- General     | 1,81,00,000/-           | 3,77,00,000/-          |
| 4     | SCSP-Capital      | 1,96,00,000/-           |                        |
| 5     | TSP- General      | 42,00,000/-             | 87,00,000/-            |
| 6     | TSP Capital       | 45,00,000/-             |                        |
|       |                   | <b>19,31,00,000/-</b>   | <b>19,31,00,000/-</b>  |

\*\*\*\*\*  
Pankaj  
पंकज कुमार/PANKAJ KUMAR  
अवर सचिव/Under Secretary  
पंचायती राज मंत्रालय/M/o Panchayati Raj  
भारत सरकार/Govt. of India  
नई दिल्ली/New Delhi-110001



**Note # 8**

**Ministry of Panchayati Raj  
Integrated Finance Division**

Reference Note#1 above.

PD has submitted a proposal for concurrence of IFD for releasing of grants to the tune of **Rs. 19,31,00,000/- (Rs. Nineteen Crore Thirty One Lakh only)** as second installment to the State of Himachal Pradesh under State Components of RGSA Scheme for carrying out mandated activities of Capacity Building & Training(CB&T) of PRIs with the primary focus on strengthening of PRIs for achieving Sustainable Development Goals(SDGs), adopting a thematic approach for the localization of SDGs etc.

2. PD has further submitted that the scheme of Revamped RGSA has both Central & State components and covers all States & UTs. The Central component is 100% funded by Government of India (Gol). However, for the State components, the funding pattern is 60:40 between Center & States. For North-East & Hilly States, and the UT of J&K the funding pattern is 90:10. In respect of Union Territories (with & without Legislature), the Central share is 100%.

3. PD has also submitted that the AAP of Himachal Pradesh has been considered in the second meeting of CEC held on 5th April, 2023 and **Rs 95.19 crore** has been approved by CEC for various programmes including sector enablers training, Institutional Infrastructure, Distance Learning through SATCOM or IP based Technology, Support for Panchayat Infrastructure, PMU and Enablement of Panchayat etc. MoM may be seen at page:20/c.

4. PD has stated that vide O.M. F.No.1/(13)/PFMS/2020 dated 21.02.2023 of the Department of Expenditure (DoE), the Ministry of Finance (MoF), Gol stated that 'In the beginning of a financial year, the Ministry /Department will release not more than 25%of the amount earmarked for a State for a CSS for the financial year (page:55/c) . However, it may be noted that the DoE, MoF vide their Letter No. 1 925)/PFMS/2022 dated 24.06.2022 has relaxed the conditions for release of funds under Revamped RGSA in two Installments instead of four tranches (Ref pp:54/c) based on the D.O. No.M-11015/53/2022-CB to Secretary, DoE, MoF, Gol dated 26.05.2022 (page:50/c)

5. PD has submitted that as per MoF's O.M. dated 18/05/2022 (page:51-53/c) , the State has to spend at least 75% of the fund released earlier to them (CS + SS). In this regard, it may be noted that as per UC for FY 2022-23 provided by the State Government, an amount of Rs. 163.52 crore including Central share, State share and other receipt was available with the State. Out of which during that year, the State has utilized Rs. 94.28 crore and Rs 69.24 crore was unspent balance as on 31<sup>st</sup> March, 2023. Further, as per UC for FY 2023-24, the State has utilized 58.56 crore during the current year (as on 23.11.2023). Hence, the Out of Rs. 163.52 crore available with State, Rs. 152.84 crore utilized the State which is **more than 75%** of the funds released earlier. Revised UC for FY 2022-23 and 2023-24 may be seen at page:48/c and page:49/c respectively.

6. PD has submitted that as per UC for FY 2022-23 provided by the State, as on 31.03.2023, they have unspent balance of Rs. 69.24 crore. Hence, while calculating the 1st installment due to the State, the same has been taken as unspent balance available with the State.

7. PD has stated that the State has now submitted requisite documents for processing the releases of 1<sup>st</sup> Installment and has requested for release of same. Request letter from State

*Pankaj*  
पंकज कुमार / PANKAJ KUMAR  
अवर सचिव / Under Secretary  
पंचायती राज मंत्रालय / M/o Panchayati Raj  
भारत सरकार / Govt. of India  
नई दिल्ली / New Delhi-110001

placed at page:42/c. The details of processing the release of 1<sup>st</sup> Instalment for FY 2023-24 are as per table below:

| Sl. No. | Particulars  | Remarks   | Page No.   |
|---------|--|---|--|
| 1       | Proposal from State for release of 1 <sup>st</sup> Instalment  | With regard to funds position in FY 2022-23, expenditure is >75% (around 93 %) of fund available with State. State requested to release funds for FY 2023-24.   | page:42/c  |
| 2       | Annual Action Plan (AAP) approved by SEC (SEC minutes)<br><br>AAP approved by CEC  | Total plan size approved is Rs. 95.19 crore by the Second CEC Meeting held on 5 <sup>th</sup> April 2023  | page:20/c  |
| 3.      | <b>Utilization Certificates</b><br><br>Audited UC for FY 2021-22 as on 31.03.2022<br><br>Provisional UC (F.Y.- 2022-23) in 12C Form as on 31/03/2023<br><br>Audited UC (F.Y. - 2021-22) in GFR 12-C form<br><br>Auditors Report (F.Y. - 2021-22) | During FY 2022-23, as per UC, Rs. 163.52 crore was available with the State. Out of which Rs. 94.28 crore has been utilized and Rs. 69.24 crore remained unutilized as on 31.03.2023. <b>However, as per SNA-01 report for FY 2022-23, Rs. 37.48 crore is reflecting as expenditure (page:6/c) .</b><br><br>Further, as per UC of FY 2023-24, Out of Rs. 70.04 crore (including interest) available, Rs. 58.56 crore was utilized (as per PFMS- Rs. 50.36 crore reflecting as expenditure as on 19.12.2023(page:5/c) under RGSA and a balance of 10.98 crore is available as unspent balance (upto 19.12.2023). | 2021-22<br>page:32/c<br><br>2022-23<br>page:48/c<br><br>2023-24<br>page:49/c |
|         | <b>Expenditure report</b><br>SNA-01 Report- 2022-23<br><br><br><br>SNA-01 report- 2023-24  | As per SNA report and UCs submitted by the State, during FY 2022-23 and 2023-24, the expenditure showing in SNA 01 report is very low in comparison of expenditure showing in the UCs.<br><br>The matter has been raised to the <i>Pankaj</i> State Government (page:43/c). Vide email <i>PANKAJ KUMAR</i> Under Secretary<br>पंचायती राज मंत्रालय/M/o Panchayati Raj<br>भारत सरकार/Govt. of India<br>नई दिल्ली/New Delhi-110001  | SNA 01 report  |

|   |  |  |  |
|---|--|--|--|
| 4 |  | 26.12.2023 (page:46/c) , the State has informed that the issue regarding difference between PFMS and Utilization Certificates will be resolved, reconciled and audited by the Auditor within the current Financial Year. Further, due to outbreak of natural disaster in the year, 2023 and other administrative reasons, the construction works of Panchayat Ghar in new Gram Panchayats, Common Service Centre were hampered, as such, funds for above mentioned construction works were released to the Implementing agencies and the UCs will be procured from the concerned implementing agencies by 31st March, 2024. Further, State has requested to kindly release the 1st installment for the FY-2023-24. | 2022-23<br><br>Page:6/c<br><br>2023-24<br>Page:5/c |
| 5 | Undertaking regarding Remittance of Interest   | As per the undertaking received, the State has earned interest of Rs.1.60 crore during FY 2022-23. Out of which they deposited of Rs. 1.442 crore (90%) in CFI (payment receipt may be seen at page:40-41/c)   | page:39/c  |
| 6 | <b>Details of interest earned)</b><br>SNA-04 Report (F.Y. 2022-23)<br><br>SNA-04 Report (F.Y. 2023-24) | As per the report, the State has earned Rs. 2.431 crore as interest during FY 2022-23.   | page:8/c   |
| 7 | SNA-09 Report (F.Y. 2022-23).<br><br>(CS+SS deficit report)  | Matching State Share corresponding to CS is released and reflecting in report. There are no deficit in transfer of Central Share and State Share showing in the report   | page:58/c  |
| 8 | <b>Budget provision in State</b><br>TRSY-07 Report   | As per the report, the State has made budget provision for FY 2023-24 is Rs. 21.45 crore. (Central share-Rs. 19.31 crore + State Share- 2.40 crore) which is sufficient for release of Rs. 15.00 crore as CS.<br>पंकज कुमार/PANKAJ KUMAR<br>अवर सचिव/Under Secretary<br>पंचायती राज मंत्रालय/M/o Panchayati Raj<br>भारत सरकार/Govt. of India<br>नई दिल्ली/New Delhi-110001   | page:1/c   |

|   |   |          |                           |
|---|---|----------|---------------------------|
| 9 | Relaxation for release of funds in two instalment | Enclosed | <a href="#">page:54/c</a> |
|---|---|----------|---------------------------|

8. PD has in their Note submitted that the total plan approved for the Himachal Pradesh for CFY is Rs.95.19 crore and the due 1st Instalment is Rs. 47.595 crore (CS+SS). It is pertinent to mention here that an amount of Rs. 69.24 crore was already available with the State as on 31st March, 2023 which is Rs. 21.645 crore more than releasable amount of first instalment. Hence, the State is not eligible for release of 1st installment. However, the State has spent the required amount as explained in Para-(5) above. Hence, we may release the 2nd instalment to Himachal Pradesh.

9. PD has worked out the amount of second instalment to be released to the state of Himachal Pradesh from the budget provisions under RGSA Scheme for the financial year 2023-24 as under: -

(Rs. in Crore)

| Sl. No. | Particulars  | Amount |
|---------|--|--------|
| 1       | Total Plan Approved in CEC meeting (p.14/cor , p.20/cor)   | 95.19  |
| 2       | 50% of the Approved Amount (CS + SS)   | 47.595 |
| 3       | Excess balance beyond the first instalment as on 31 <sup>st</sup> March 2023<br>(Rs.47.595 crore - Rs.69.24 crore as unspent balance as on 31 <sup>st</sup> March, 2023 available with the State = Rs.-21.645 crore) | 21.645 |
| 4       | Second Instalment which includes CS + SS (above 2 minus 3)   | 25.95  |
| 5       | Central Share (90% of above 2nd Instalment point 4.)   | 23.355 |
| 6       | State Share (10% of above 2 <sup>nd</sup> Instalment point 4.)   | 2.595  |
| 7       | Funds earmarked for the State in PFMS (pp:56-57/c)   | 19.31  |

10. PD has submitted the proposal with the approval of their Divisional Head-JS (VA) at [Note#4](#).

11. In view of above, IFD may consider to concur the PD's proposal for releasing of grants to the tune of **Rs. 19,31,00,000/- ((Rs. Nineteen Crore Thirty One Lakh only)** as second installment to the State of Himachal Pradesh under State Components of RGSA Scheme for carrying out mandated activities of Capacity Building & Training(CB&T) of PRIs with the primary focus on strengthening of PRIs for achieving Sustainable Development Goals(SDGs), adopting a thematic approach for the localization of SDGs etc., subject to the followings :-

(i) Approval of competent authority before release of RGSA funds to the State of Himachal Pradesh.

(ii) Compliance by the PD and the State to MoF/ DoE/ GoI instructions/guidelines regarding Revised Procedure for flow of funds under Centrally Sponsored Scheme (CSS) issued from time to time before release of funds to the State.

(iii) Compliance to RGSA Scheme's Guidelines and mandates for which PD will make concerted efforts and will regularly monitor the progress of implementation of the various activities undertaken by the State as per their mandates and approval granted by the CEC.

मकज कुमार / PANKAJ KUMAR  
अवर सचिव / Under Secretary  
पंचायती राज मंत्रालय / M/o Panchayati Raj  
भारत सरकार / Govt. of India  
नई दिल्ली / New Delhi-110001



(iv) Efforts should be made by the PD to achieve the expenditure target under RGSA Scheme as fixed under MEP/ QEP (Q3) for F.Y. 2023-24 as per Detailed Demands for Grants(DDG) of Ministry of Panchayati Raj for 2023-24 (Demand No.72) and within the RE2023-24-Proposed ceiling yet to be finalised.

(v) Utilization of funds under correct Object Heads subject to availability of sufficient funds.

(vi) PD shall, while submitting the file for release of subsequent installments to the State, submit on file data/details of activities, activity-wise, carried out / undertaken by the State out of the RGSA funds released to the State.

(vii) There shall be no parking of funds at State's level and funds shall be released by the PD 'Just in Time' for mandated and approved activities/plan, in compliance of DoE instructions. PD shall ensure this all the time.

Submitted please.

28/12/2023 11:15 AM

Deependra kumar  
ASO

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**Note # 9**

28/12/2023 11:41 AM

CHAYANIKA CHATTERJEE  
ACCOUNT OFFICER

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**Note # 10**

Note#1 to Note#4 of the PD and preceding Note#8 of IFD refer.

IFD may consider to concur the PD's proposal for release of grants to the tune of **Rs. 19,31,00,000/- (Rs. Nineteen Crore Thirty One Lakh Only)** as second installment to the **State of Himachal Pradesh** under State Components of RGSA Scheme in F.Y. 2023-24 for carrying out mandated activities of Capacity Building & Training(CB&T) of PRIs with the primary focus on strengthening of PRIs for achieving Sustainable Development Goals(SDGs), adopting a thematic approach for the localization of SDGs etc as approved by the Central Empowered Committee (CEC) for RGSA Scheme in its second meeting for F.Y. 2023-24 held on 5th April, 2023 (p.14/cor, p.20/cor) under the chairmanship of Secretary, Panchayati Raj, subject to compliances mentioned in IFD's Note#8 please.

28/12/2023 12:19 PM

तारा चंदर|TARA CHANDAR  
अवर सचिव|UNDER SECRETARY

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**Note # 11**

  
पंकज कुमार/PANKAJ KUMAR  
अवर सचिव/Under Secretary  
पंचायती राज मंत्रालय/M/o Panchayati Raj  
संघीय सरकार/Govt. of India  
नई दिल्ली/New Delhi-110001

28/12/2023 01:45 PM

रमित मोय|Ramit Maurya  
निदेशक|DIRECTOR

Note # 12

28/12/2023 10:25 PM

तनुजा ठाकुर खलखो|Tanuja Thakur Khalkho  
संयुक्त सचिव एवं वित्त सलाहकार|JS & FA

Note # 13

29/12/2023 09:53 AM

रमित मौर्य|Ramit Maurya  
निदेशक|DIRECTOR

Note # 14

29/12/2023 09:58 AM

तारा चंदर|TARA CHANDAR  
अवर सचिव|UNDER SECRETARY

Note # 15

Diary No.245/IFD/MoPR/2023-24 dated 29.12.2023

29/12/2023 10:04 AM

ANNIE JOSPH  
OA

Note # 16

Reference notes above.

IFD vide their Diary No.245/IFD/MoPR/2023-24 dated 29.12.2023 has concurred the proposal regarding release of grants to the tune of **Rs. 19,31,00,000/- (Rs. Nineteen Crore Thirty One Lakh Only)** as second installment to the **State of Himachal Pradesh** under revamped RGSA Scheme in F.Y. 2023-24.

File is submitted for seeking approval of SPR for release of fund to Himachal Pradesh, please.

29/12/2023 10:22 AM

पंकज कुमार|PANKAJ KUMAR  
अवर सचिव|UNDER SECRETARY

Note # 17

Note is submitted for kind Perusal and approval

*Pankaj*  
पंकज कुमार/PANKAJ KUMAR  
अवर सचिव/Under Secretary  
पंचायती राज मंत्रालय/M/o Panchayati Raj  
भारत सरकार/Govt. of India  
नई दिल्ली/New Delhi-110001

29/12/2023 10:59 AM

Vipul Ujwal  
DIRECTOR

**Note # 18**

Submitted for kind approval.

29/12/2023 12:56 PM

VIKAS ANAND  
JOINT SECRETARY

**Note # 19**

29/12/2023 01:39 PM

Vivek Bhardwaj  
Secretary

**Note # 20**

29/12/2023 01:43 PM

VIKAS ANAND  
JOINT SECRETARY

**Note # 21**

29/12/2023 03:04 PM

Vipul Ujwal  
DIRECTOR

**Note # 22**

29/12/2023 03:08 PM

पंकज कुमार|PANKAJ KUMAR  
अवर सचिव|UNDER SECRETARY

  
पंकज कुमार/PANKAJ KUMAR  
अवर सचिव/Under Secretary  
पंचायती राज मंत्रालय/M/o Panchayati Raj  
भारत सरकार/Govt. of India  
नई दिल्ली/New Delhi-110001

