

K-11011/10/2022-CB
Government of India
Ministry of Panchayati Raj

11th Floor, Jeevan Prakash Building,
K.G. Marg, New Delhi-110001
Dated: 13th September, 2022

To,
The Pay & Account officer
Ministry of Panchayati Raj,
Krishi Bhawan, New Delhi.

Sub:- Rashtriya Gram Swaraj Abhiyan (RGSA) - implementation of the Centrally Sponsored Scheme, Sanction towards the Annual Plan of Himachal Pradesh for the year 2022-23.

Sir,

I am directed to convey the sanction of the President for release of 1st installment of Rs. 60,96,00,000/- (Rupees Sixty Crore Ninety Six Lakh only) to the State of Himachal Pradesh for the year 2022-23 for carrying out interventions under the State Component of Centrally Sponsored Scheme (CSS) of Rashtriya Gram Swaraj Abhiyan (RGSA) on the basis of Approved Annual Action Plan of the State. The Statement indicating release of funds is at ANNEXURE.

2. Sanction of the President is also given for release of an amount of Rs. 19,03,50,000 /- (Rupees Nineteen Crore Three Lakh and Fifty Thousands only) as 1st installment of Central Grant -in -aid under Non-SC/ST (General) Head for FY 2022-23. Further the balance amount of the 1st instalment under other head will be released after the confirmation from State regarding making corresponding matching budget provision in the Treasury 07 report.

3. In terms of OM F.No:1(13)PFMS-FCD/2020 dated 23rd March, 2021, Department of Expenditure, Ministry of Finance vide their letter no. 1(25)/PFMS/2022, dated 24.6.2022 has relaxed the conditions for release of funds under revamped RGSA in two instalment instead of four tranche of the due amount of approved central share after due adjustment of unspent balance is being released as 1st installment. The further installment of fund will be released only after due confirmation of transfer of funds (alongwith State Share) to the SNA by the State and furnishing of the due Utilization Certificate showing 75% utilization of available funds (both central and state share).

4. The state should also ensure compliance to Department of Expenditure, Ministry of Finance instructions mentioned in para 3 above regulating Procedure for release of funds under the Centrally Sponsored Scheme (CSS) and monitoring utilization of the funds released.

5. The State will accord priority to Gram Panchayats covered under ASPIRATIONAL DISTRICTS and MISSION ANTYODAYA. It will be incumbent on State to implement the scheme in accordance with the existing Guidelines and Government of India directives issued from time to time.

6. The sanction is further subject to the compliance of following conditions by the State Govt. and

other concerned.
The sanction is further subject to the compliance of following conditions by the State Govt. and other concerned.

- The RGSA Scheme should be fully integrated & mapped on PFMS with clearly defined hierarchy, Separate DDO should be appointed for managing fund flow from RGSA Scheme.
- The State will submit physical and Financial Progress report and Audited Statement of Accounts for 2021-22.
- The state component relates to activities to be undertaken by State Government for CB&T and other activities for strengthening of panchayats. The funding pattern in respect of

- Center and Non-North Eastern states will be in the ratio of 60:40 and that for Center and North Eastern & hilly states and UT of J&K will be in the ratio of 90:10. For other UTs, it will be 100% centrally funded.
- iv) The fund is to be utilized for the purpose for which it is being released and no part of it is to be diverted for any other purpose. SNA will keep all the funds received in the SNA account only and shall not divert the same to Fixed Deposits/ Flexi account/multi option deposit account/ corporate liquid term deposit (CLTD) accounts etc.
 - v) The State/ Implementing Agency (s) will be responsible for taking all necessary approvals/clearances as per rules and regulations for the implementation of the scheme.
 - vi) State government will transfer the Central share received in its account in the RBI to the concerned SNA account within period of 21 days of its receipt. Corresponding state share should be released as early as possible not later than 40 days of release of Central Share. State governments/SNAs/IAs shall not transfer scheme related funds to any other bank account, except for actual payments under the scheme.
 - vii) The State Government will furnish Progress Reports of activities and expenditure incurred as per the approved plan.
 - viii) The State will be required to furnish Utilization Certificates and Audited Statements of Accounts, year wise, for the funds released under the Scheme alongwith outcomes indicating component wise utilization as per funding norms both under Central and State share.
 - ix) The Accounts of the grantee institution shall be open to inspection by sanctioning authority and audit, both by the (i) Comptroller and Auditor General of India under the provisions of CAG (DPC) Act, 1971 and (ii) Internal Audit Pr. Accounts Office functioning under Chief Controller of Accounts of this Ministry, whenever the institution is called upon to do so.
 - x) State to ensure full compliance of Department of Expenditure, Ministry of Finance's guidelines dated 23rd March, 2021.

7. It is certified that no UC, which has become due, is pending with the state Government.

8. The above mentioned payments are debitible in books of Central Government accounts under sub-head indicated as below:-

Demand No- 72- Ministry of Panchayati Raj- PLAN (2022-23)

- | | | |
|------|---|---|
| 3601 | : | Grants - in-aid to State Governments (Major Head) |
| 06 | : | Centrally Sponsored Scheme (Sub Major Head) |
| 101 | : | Central Assistance / share (Minor Head) |
| 63 | : | Rashtriya Gram Swaraj Abhiyan (RGSA) (Sub Head) |
| 01 | : | Capacity Building & Training – (Detailed Head – Sub- Scheme) |
| 31 | : | Grants – in – aid General (object – Head) |

9. This issue under the delegated powers of the Ministry and with the concurrence of the Integrated Finance Division vide their Diary No. 112/IFD/MoPR/2022-23 dated 12.09.2022.

Yours faithfully,

Pankaj

(Pankaj Kumar)

Under Secretary to the Government of India

अवकाश/Under Secretary
पंचायती राज मंत्रालय/M/o Panchayati Raj
भारत सरकार/Govt. of India
नई दिल्ली/New Delhi-110001

Copy to:-

1. The Principal Secretary, Panchayati Raj & Rural Development Department, Government of Himachal Pradesh, HP Secretariat, Shimla-171002
2. US(B&F)
3. Cash Section,
4. Sanction Order Folder.

Pankaj

(Pankaj Kumar)

Under Secretary to the Government of India

अवकाश/Under Secretary
पंचायती राज मंत्रालय/M/o Panchayati Raj
भारत सरकार/Govt. of India
नई दिल्ली/New Delhi-110001

Table Showing Total Plan Approved and release of 1st installment of Central Grants under RGSA to the State of Himachal Pradesh for FY 2022-23.

(Rs. in Crore)

Sl. No.	Particulars	Amount
1	Total Plan Approved	194.601
2	50% of the Approved Amount (CS + SS)	97.30
3	Unspent Balance as on 31 st March 2022	29.55
4	1 st Instalment which includes CS + SS (above 2 minus 3)	67.75
5	Central Share (90% of above 1st Instalment point 4.)	60.96
6	State Share (10% of above 1st Instalment point 4.)	6.79
7	Deficient State share	0.00
8	1 st Instalment of Central Share after adjusting deficient State share (5) minus (7)	60.96

Details of release of funds to Himachal Pradesh under Non-SC/ST, SCSP and TSP components is as per table below:

(Rs. in rupees)

S No.	Head	Amount to be released as 1st instalment	Details of amount to be released as 1 st instalment
1.	Non-SC/ST-General	42,71,00,000	19,03,50,000 /
2	Non-SC/ST-Capital		23,67,50,000/-
3	SCSP-General	15,25,00,000	5,25,00,000
4	SCSP Capital		10,00,00,000
5	TSP-General	3,00,00,000	2,00,00,000
6	TSP-Capital		1,00,00,000
		Total	60,96,00,000

Pankaj
 पंकज कुमार/PANKAJ KUMAR
 अवर सचिव/Under Secretary
 पंचायती राज मंत्रालय/M/o Panchayati Raj
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 नई दिल्ली/New Delhi-110001

Note # 3

07/09/2022 05:07 PM

PANKAJ KUMAR
UNDER SECRETARY

Note # 4

07/09/2022 05:55 PM

MALTI RAWAT
DEPUTY SECRETARY

Note # 5

09/09/2022 01:44 PM

REKHA YADAV
JOINT SECRETARY

Note # 6

09/09/2022 01:45 PM

MALTI RAWAT
DEPUTY SECRETARY

Note # 7

09/09/2022 02:07 PM

TARA CHANDAR
UNDER SECRETARY

Note # 8

IFD, MoPR

PI refer notes above:

6

Pankaj

2. The proposal is for consideration of release of first installment for the FY 2022-23 to the State of Himachal Pradesh towards Capacity Building & Training (CB&T) of PRIs for carrying out interventions under the State Components of Centrally Sponsored Scheme (CSS) of Revamped Rashtriya Gram Swaraj Abhiyan (RGSA), which is being operationalized from financial year 2022-23. The scheme primarily focuses on strengthening Panchayati Raj Institutions (PRIs) for achieving Sustainable Development Goals (SDGs), adopting thematic approaches of localization of SDGs.

2. PD submitted as under:


ii. Consequent to the approval of Revamped RGSA by CCEA on 13/04/2022 (Pp.285-344/corr.) for implementation during 2022-23 to 2025-26, the Implementation Framework (Pp. 345-465/corr.) of the scheme was prepared and shared with all the States and UTs vide letter no M-11015/21/2022-CB dated 25/05/2022 (Pp. 345/corr.) requesting therewith to submit the Annual Action Plan for FY 2022-23 prioritizing activities, which were in sync with aims and objective of the scheme. Subsequently in the Third meeting of CEC held on 22/07/2022, the AAP of 7 States/UT including Himachal Pradesh has been considered, inter-alia Rs. 194.601 crore has been approved by CEC for Himachal Pradesh for various programmes/activities. The minutes of the meeting may be seen at Pp. 204-219 /corr.

ii. Department of Expenditure, Ministry of Finance vide their letter no. 1(25)/PFMS/2022, dated 24.6.2022 has relaxed the conditions for release of funds under revamped RGSA in two instalment instead of four tranches(pp-474/corr).

iii. The State has informed that they have opened Single Nodal Account exclusively for RGSA, which is already mapped in PFMS, and they have mapped all of its zero-based account of its implementing agencies (may be seen at SNA-03 report at Pp. 278/corr.). Further it may be noted that State has kept the provision of budget with separate budget line (Central + State) (may be seen at Pp. 279 /corr.). However, it may be seen in the report that the State has kept the budget for RGSA of Rs. 21.45 crore only as Central +State share. In this regard, the State has been requested to enhance its budget provision in proportion to the approved AAP of the State.

iv. The State Government of Himachal Pradesh has remitted the interest accrued in last quarter of 2021-22 on the amount released under RGSA in the ratio of 90:10 (may be seen at Pp. 224 /corr.). An amount of Rs. 93.99 lakh accrued as interest during the 2021-22. out of which Rs. 84.59 lakh was deposited to CFI. The interest accrued in last quarter of FY 2021-22 is Rs. 53.42 lakh accrued on 05.04.2022 which is reflected in SNA 04 report (page:485/c).

v. The State has also submitted the certificate for closure of accounts


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पंचायती राज मंत्रालय/M/o Panchayati Raj
भारत सरकार/Govt. of India
नई दिल्ली/New Delhi-110001

placed at Pp. 470 /corr). The State has also submitted the undertaking regarding returning of funds from State treasury to SNA account (Pp.-470/corr.).

vi. As per MoF's O.M. dated 18/05/2022, the State has to spend at least 75% of the fund released earlier to them (CS + SS). In this regard it may be noted that as per UCs provided the State Government (as on June, 2022) an amount of Rs. 50.463 crore including Central share, State share and other receipt was available with the State. Out of which the State has utilized Rs. 45.74 crore and Rs. 4.719 crore is available with State as unspent balance as on 30.06.2022. Hence, the State has utilized more than 75% of the funds released earlier. The detailed calculation of funds available with State and expenditure thereof as per UCs provided by the State may be seen at page:484/c).

vii. As per UC for FY 2021-22 provided by the State, as on 31.03.2022, they have unspent balance of Rs. 29.38 crore. Hence, while calculating the due 1st installment to the State, Rs. 29.38 crore has been taken as unspent balance available with the State.

viii. It may also be noted that the State has similar budget head corresponding to the head of RGSA and the same is mapped in PFMS (may be seen at TRSY- 03 report at Pp. 282-283 /corr.). However, it is not clear from the report, whether the State has made the allocation of budget or not corresponding to the head of RGSA. Further, as pro-active measure file regarding relaxation on this parameter to the State is being submitted separately.

ix. In the context of approval of its AAP, the State has now submitted requisite documents for processing the releases of 1st Instalment and has requested for release of same. Request letter from State placed at Pp. 471/corr. The details of processing the release of 1st Instalment for FY 2022-23 are as per table below:

Sl. No.	Particulars	Remarks	Page No.
1	Proposal from State for release of 1 st Instalment	Enclosed	Pp. 471/corr.
2	Annual Action Plan (AAP) Approved by SEC (SEC minutes)	Enclosed	Pp. 196/corr.
3	AAP Recommended by CEC	Enclosed	Pp. 204 /corr.
4.	Provisional UC (F.Y.- 2021-22) in 12C Form as on 31/03/2022	Enclosed	Pp. 479-480/corr.

5.	Provisional UC (F.Y.- 2021-22) in 12C Form as on date 30/06/2022	Enclosed	Pp. <u>481-482</u> / corr.
5.	Audited UC (F.Y. - 2020-21) in GFR 12-C form	Enclosed	Pp. <u>483</u> / corr.
6.	Audit Report (F.Y. - 2020-21)	Enclosed	Pp. <u>265-268</u> / corr.
7.	Undertaking regarding closure of Accounts and Transfer of Funds	Enclosed	Pp. <u>470</u> /corr .
8.	Undertaking regarding Remittance of Interest	Enclosed	Pp. <u>224</u> /corr .
9.	Undertaking regarding Transfer of Funds from Treasury to SNA (Central + State share)	Enclosed	Pp. <u>470</u> /corr.
10.	SNA-01 Report	Expenditure reflected in the report is more than 75% of funds available with the State in FY 2021-22. Release of Central Share and State share also reflecting in SNA 01 report.	Pp. <u>486</u> /corr. FY 2021-22 & Pp.270/c or. FY 2022-23
11.	SNA-02 Report	Limits were allocated to the Implementing Agencies, and are in order.	Pp. <u>271</u> /corr. & Pp.275/cor.
12.	SNA-03 Report	Zero balance account of IAs is mapped and	Pp. <u>276</u> & <u>278</u> /corr.

पंकज कुमार/PANKAJ KUMAR
अवर सचिव/Under Secretary
राज मंत्रालय/M/o Panchayati Raj
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नई दिल्ली/New Delhi-110001

		are in order.	
13.	SNA-04 Report	Report is reflecting the interest accrued.	<u>Pp 485/c</u> <u>(FY 2022-23).</u>
14.	TRSY-01 Report	State has kept provision for Budget for the FY 2022-23.	<u>Pp. 279</u> <u>/corr.</u>
15.	TRSY-03 Report	The State has similar budget head corresponding to the head of RGSA and the same is mapped in PFMS.	<u>Pp. 282-</u> <u>283 /corr.</u>
16.	TRSY-07 Report	Expenditure is showing as per report	<u>Pp. 284</u> <u>/corr.</u>
17	SNA 09		<u>Pp. 490</u> <u>/corr.</u>
18.	Relaxation Granted by MoF for Releasing the Fund in two Installment	As attached	<u>Pp. 474/co</u> <u>rr.</u>

x. The releasable amount of first instalment would be as under:

(Rs. in Crore)

Sl. No.	Particulars	Amount
1	Total Plan Approved	194.601
2	50% of the Approved Amount (CS + SS)	97.30
3	Unspent Balance as on 31 st March 2022	29.38
4	1 st Instalment which includes CS + SS (above 2 minus 3)	67.92

5	Central Share (90% of above 1st Instalment point 4.)	61.128
6	State Share (10% of above 1st Instalment point 4.)	6.792
7	Deficient State share	0.00
8	1 st Instalment of Central Share after adjusting deficient State share (5) minus (7)	61.128

xi. File is submitted for seeking concurrence of IFD for sanction of first installment of instalment of Rs. 61.128 Cr. to the State of Himachal Pradesh. It is pertinent to mention here that as per TRSY-07 Report, the State has made the budget provision of Rs. 19.31 crore as central share and Rs. 2.14 crore as State share Hence, Rs. 19.035 crore only will be released to the State at the moment. The Balance amount will be released on confirmation regarding enhanced budget provision.

3. From the UCs for FY 2020-21(Pp. 483/C) & 2021-22(Pp. 479-480/C) submitted by the HP, it may be seen that State has credited interest amounting to Rs. 1,31,22,450/- in UC for FY 2020-21 whereas Rs. 1,48,02,394/- has been shown as interest refunded and deducted/debited from the UC of FY 2021-22. The same appear to be contradictory. The difference/excess of Rs. 16,79,944/- in debit and credit of interest may be treated as unspent balance with HP as on 31.03.2022, in addition to already unspent balance available with them as on 31.03.2022 and accordingly be deducted from the instant release, as detailed below:

1st Installment recommended by PD : Rs. 61.128/ -

Less different in int figure as detailed above : Rs. .168/-

Releasable amount : Rs. 60.960/-

4. In view of above, IFD may consider to concur, PD proposal for sanction of first installment of Rs. 60.960 Cr. to the State of Himachal Pradesh towards Capacity Building & Training (CB&T) of PRIs for carrying out interventions under the State Components of Centrally Sponsored Scheme (CSS) of Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) and release of Rs. 19.035 crore only (ie budget provisioned made in PFMS by HP as per TRSY 07). PD may ensure that the balance amount may be released only after receipt of confirmation regarding enhanced budget provision for corresponding Center and State share in PFMS(TRSY 07), subject to the following:

i. Approval of Competent Authority;

ii. PD may ensure the creation of minor headwise budgetary allocation in

Pankaj Kumar
 पंकज कुमार
 अवर सचिव/Under Secretary
 मंत्रालय/Mo Panchayati Raj
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 नई दिल्ली/New Delhi-110001

State DDG and mapping thereof with corresponding Centre share in PFMS or to obtain the relaxation of same from MoF;

iii. PD may ensure the state may uploaded the legacy data in PFMS or to obtain the relaxation of same from MoF.

Submitted please.

11/09/2022 12:52 PM

SUNIL KUMAR GUPTA
SR.ACCOUNTS OFFICER

Note # 9

12/09/2022 09:18 AM

TARA CHANDAR
UNDER SECRETARY

Note # 10

Reference detail examination by IFD at note#8 above.

This is regarding request for financial concurrence of IFD or sanction of first installment of Rs. 61.128 Cr. to the State of Himachal Pradesh under RGSA scheme.

2. From the UCs submitted by the State Government of HP for FY 2020-21 (Pp. 483/ corr.) it appears State has credited interest amounting to Rs. 1,31,22,450/-. However, it may be seen that interest refunded and deducted/debited in the UC of FY 2021-22 (Pp. 481-482/corr.) has been shown as Rs. 1,48,02,394/-. Thus there is a difference of Rs. 16,79,944/- in both the UCs and this amount may be treated as unspent balance with HP as on 31.03.2022, in addition to already unspent balance available with them as on 31.03.2022 and accordingly be deducted from the instant release, as detailed below:

Ist Installment recommended by PD	: Rs. 61.128 Crore.
Less different in int figure as detailed above	: Rs. .168 Crore.
Releasable amount	: Rs. 60.960 Crore.

3. In view of above, AS&FA may consider to concur, proposal of PD for sanction of first installment of Rs. 60.960 Cr. to the State of Himachal Pradesh towards Capacity Building & Training (CB&T) of PRIs for

Pankaj

carrying out interventions under the State Components of Centrally Sponsored Scheme (CSS) of Revamped Rashtriya Gram Swaraj Abhiyan (RGSA).

4. It is pertinent to mention here that as per TRSY-07 Report, the State has made the budget provision of Rs. 19.31 crore as central share and Rs. 2.14 crore as State share hence, the PD may release Rs. 19.035 crore only to the State of HP at the moment. PD must ensure that the balance amount to be released only after receipt of confirmation regarding enhanced budget provision by the State for corresponding Center and State share in PFMS(TRSY 07), subject to the following:

- i. Approval of Competent Authority;
- ii. PD may ensure the creation of minor head wise budgetary allocation in State DDG and mapping thereof with corresponding Centre share in PFMS or to obtain the relaxation of same from MoF;
- iii. PD may ensure the state may uploaded the legacy data in PFMS or to obtain the relaxation of same from MoF.

Submitted please.

12/09/2022 12:38 PM

MALTI RAWAT
DEPUTY SECRETARY

Note # 11

12/09/2022 04:55 PM

LEENA JOHRI
AS & FA

Note # 12

12/09/2022 05:21 PM

MALTI RAWAT
DEPUTY SECRETARY

Note # 13

Diary No. 112/IFD/MoPR/2022-23 dated 12.09.2022

12/09/2022 05:36 PM

TARA CHANDAR


पंकज कुमार/PANKAJ KUMAR
अवर सचिव/Under Secretary
पंचायती राज मंत्रालय/M/o Panchayati Raj
पंचायती राज सरकार/Govt. of India
नई दिल्ली, 13/09/2022, 05:36 PM

UNDER SECRETARY

Note # 14

This is regarding release of 1st instalment of to the state of Himachal Pradesh under the scheme of Revamped RGSA.

IFD vide their Diary No. 112/IFD/MoPR/2022-23 dated 12.09.2022 (Note#9-13 above referred) has concurred to the proposal for sanction of first installment of Rs. 60.960 Cr. to the State of Himachal Pradesh towards Capacity Building & Training (CB&T) of PRIs for carrying out interventions under Centrally Sponsored Scheme (CSS) of Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) and release of Rs. 19.035 crore only as state has made provision for Rs.2.14 crore only as state share. Balance amount will be released on confirmation of enhancement of state share in PFMS report. State has already been requested to enhance the state share proportion so that rest of amount would be released.

File is submitted for seeking approval of Secretary(PR) pls.

13/09/2022 10:32 AM

PANKAJ KUMAR
UNDER SECRETARY

Note # 15

13/09/2022 10:58 AM

MALTI RAWAT
DEPUTY SECRETARY

Note # 16

13/09/2022 11:46 AM

REKHA YADAV
JOINT SECRETARY

Note # 17

Approved as proposed.

13/09/2022 12:30 PM

SUNIL KUMAR
Secretary

