Fifth Day

The day started with the Morning Prayer (hey shardey maa.......) intone by Ms. Pooja Sharma. After that Sh. Rajeev Bansal welcomed all the participants back to the classroom and handed over the session to Dr. Shailender Kumar Dwivedi (GTZ) and Ms. Pooja Sharma to lead



the session. Dr. Dwivedi asked the participants to re visualize the objectives of TOT to reflect on the existence of social audit concept before the enactment of MNREGA. On this, participants held contrary views. Some of them alleged that there was an existence of social audit concept earlier but due to lack of people participation it was not owned actually. Rest agreed that they heard it after have only about implementation of MNREGA.

Dr. Dwivedi facilitated a group exercise in which participants had to discuss about the meaning of social audit in groups and define it in 2-3 lines on a card, on the basis of their knowledge and exposure. All the groups participated

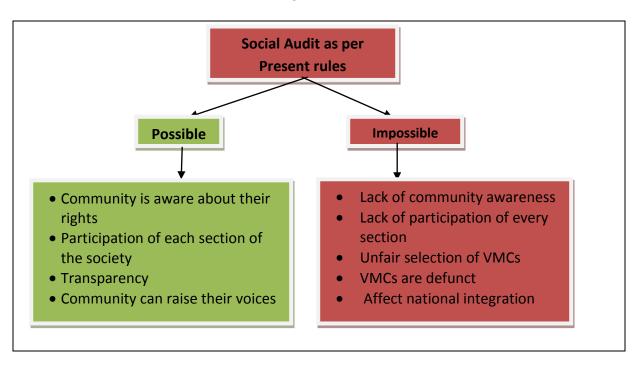
actively in this exercise. Dr. Dwivedi collected all the cards and shared the statements with all. It was noticed that some participants had still confusion on the social audit. He facilitated the session and made a common understanding as well as conceptual clarity on Social Audit.

Thereafter, all the participants were divided into two groups for getting their views on possibilities and impossibilities of Social Audit as per present rules and reasons behind this. Two color cards (green and pink) distributed to the participants. Participants



with green card had to write on the possibilities and impossibilities by the pink card participants. Both the facilitators collected the cards from the participants, categorized and affixed on different boards w.r.t the color. Participants views were diverse and unhampered as under:

Box-XVII





Thereafter, Dr. Dwivedi built the understanding of the participants on the issues emerged during the discussion. He asked the participants to give their reactions on the process of social audit as a trainer. The participants shared their

viewpoints separately on each items pertaining to Social Audit. Dr. Dwivedi

Registration

Job cards

Application for work and work allotment

Execution of Work and Payment of wages

Physical Verification

Trainer must have a broad knowledge on the subject.

built understanding of the participants by linking the issues with

He/She should be a good listener.

the training methods and communication skills i.e.

- He/ She should be a good facilitator.
- Role clarity
- Ensure a valuable learning material according to the people/target group.
- Use of creative mode/methods and audio visual aids.
- Should have quality of sharing his/her views with the people/target group in an effective manner.
- Sharing of effectual case studies.
- Must have a real data w.r.t. the subject.

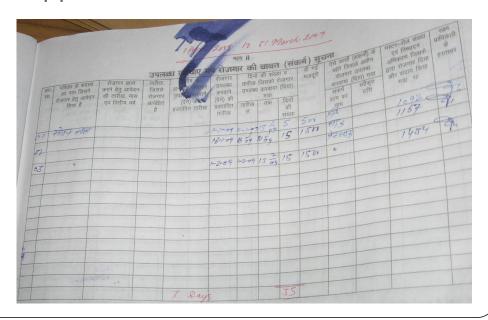
In the valedictory session of the TOT, Sh. B.R. Koundal, Additional District Magistrate-cum-Additional District Programme Coordinator, Bilaspur addressed the participants. A brief report on the findings of Nanawa Panchayat is presented by a participant (Pradhan, Mehri kaithla). The same is reproduced below:

Pro active Disclosures MISSING

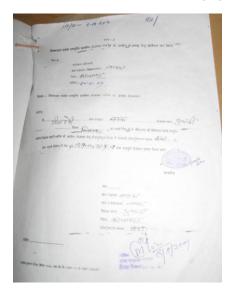




Application and Demand Dates?

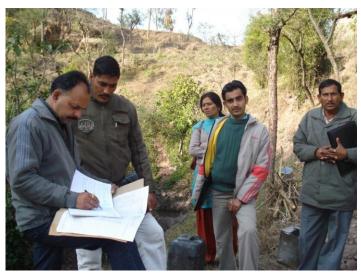


Without date Applications





Inspection Register unavailable



Work Site Facilities not seen



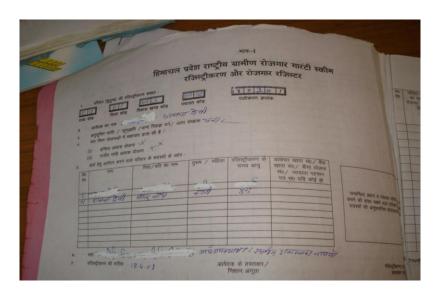
Unrealistic Technical Feasibility



Unrealistic Technical Feasibility



Incomplete/Tempered Record



Photos/Signs?

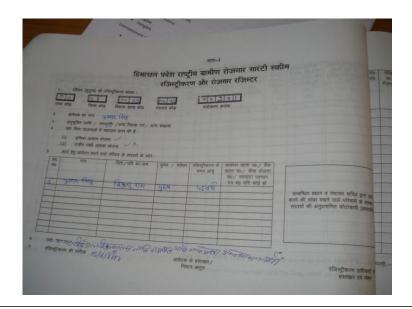


Photo vs Entry?

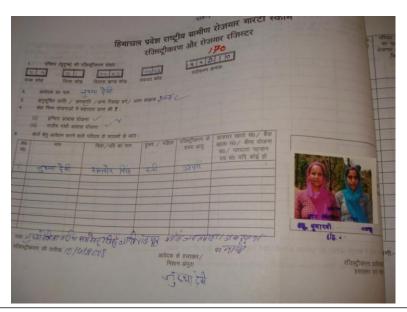


Photo vs Entry?

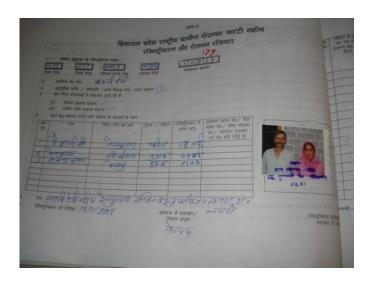


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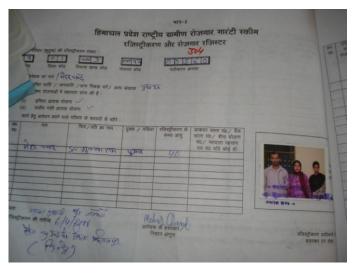


Photo vs Entry?



Photo vs Entry?

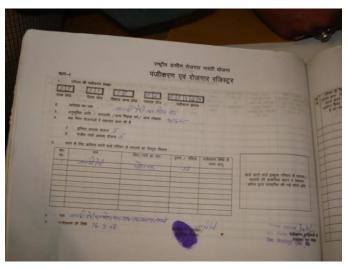
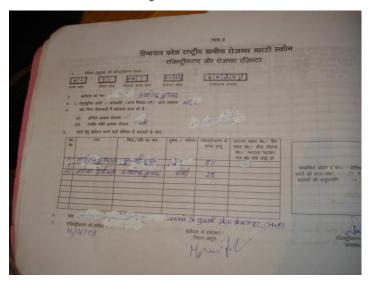
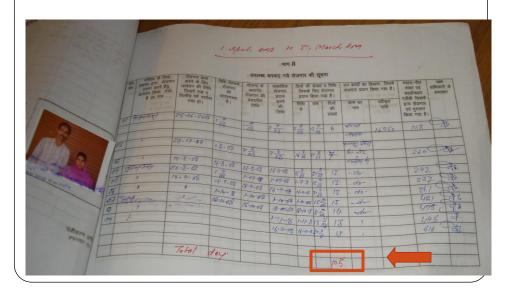


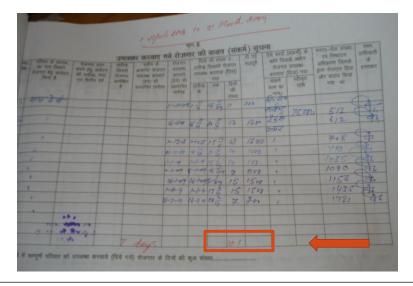
Photo vs Entry?



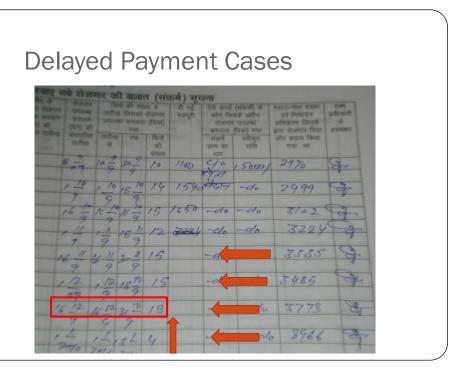
Employment more than 100 days



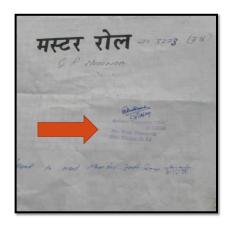
Employment more than 100 days





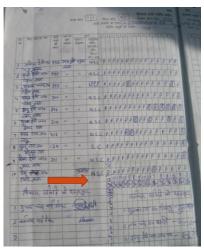


Asstt Prog Officer ?????





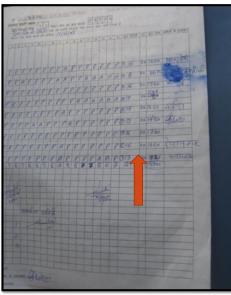
Skilled Workers charged to Labour



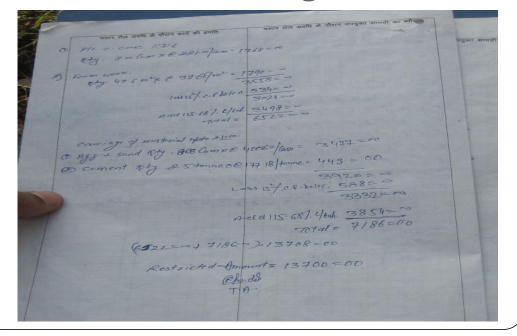


Skilled Workers charged to Labour





Skilled Workers charged to Labour



Job Cards 18 / Workers 6 ???



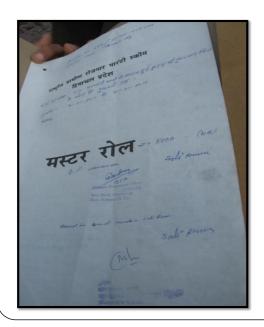


Kuhal Construction



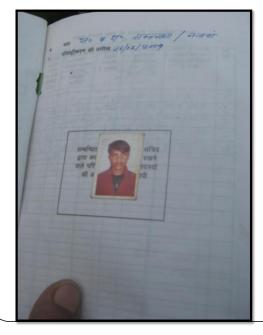


Material / Progress ????



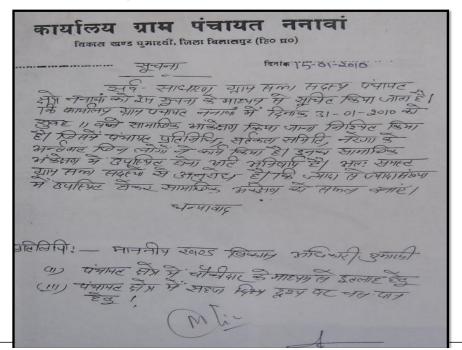


Job Cards



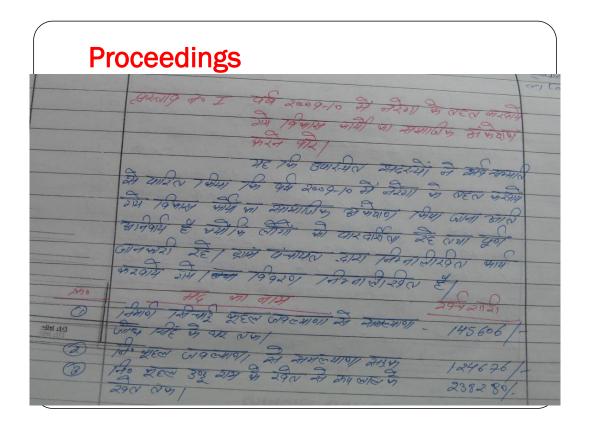


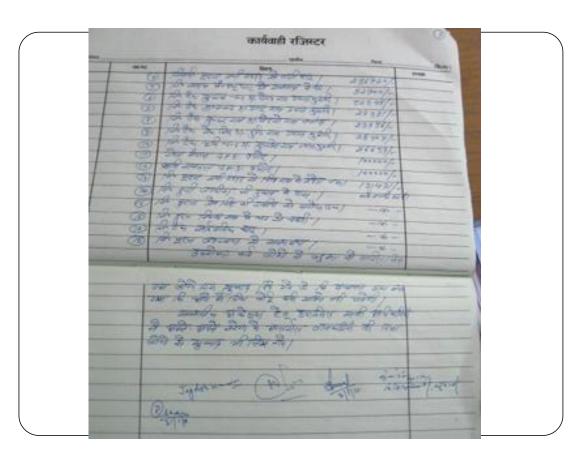
Capacity Gaps - G Sabha Notice



Gram Sabha







Sh. B. R. Koundal, ADM-cum-Additional Programme Cooridinator, MNREGA was astonished on the modus operandi of the gram Panchayat. He stressed on the character building in order to reduce anomalies under MNREGA and any other programme. He shared that he has made recovery of many swindles by functionaries of different departments.

He cautioned for strict action against any complaint related to discrepancies under this scheme. He requested the participants to get in touch with him and inform about such things and assured for monitoring the activities under MNREGS, personally. He also distributed the certificates to the participants.

The course director Sh. Rajeev Bansal offered a vote of thanks to all the participants, district administration and other persons involved in the TOT.

General Findings

Registration of Families:

- No cases of denial registration to eligible applicants had come across during interaction with community
- No one reported charging a fee for registration and photographs.
- Mistakes of recording gender of workers in the registration.
- Absence of photograph of workers on the register.
- Work registers were not maintained properly i.e. either the signatures of the applicant/ Pradhan/Panchayat Secretary were missing or the individual photographs were pasted on the work register.
- Tampering in the entries on the work registers.

Job Cards:

- The matter of the issuance of bogus job cards was not witnessed.
- No fee is charged for job cards.
- Job card entries were not properly updated.
- Absence of photographs on the job cards.
- No case is registered related to late issuance of job card.

Receipt of Application:

• Dated receipt is not given to the job seekers on the demand of work either rough receipt is given which has no record available in the gram panchayat.

Allotment of works, payments of wages and Unemployment Allowance:

- There were many cases of wage payments less than actual rates.
- Issue of delayed payments found i.e. workers has not been paid for 2-3 months
- Payments have been made for more than 100 days in 3-4 cases.
- Cases of under payment.(Worked for 35 days but paid only Rs.3100/- Job card no.)
- Tampering in the payment entries on the work register (entry of 19 days but actual man days were 15).
- Skilled workers were paid from the 40% of labor component and have been charged on the same muster roll.
- No registered case of unemployment allowance was noticed.

Selection of works and Issuance of work Order:

- Selection of works was based on the gram sabha recommendations.
- Priority of works is maintained as per the shelf approved by the gram sabha.
- Unrealistic technical feasibility of some works was noticed during physical verifications by the group.

Implementation and Supervision of Work:

- The Vigilance & Monitoring Committees (VMCs) were not constituted.
- Local area committee/ beneficiary committee against each work were not constituted.
- Village level monitoring committees against each work were not constituted.
- There were 18 job cards on the work site but only 6 workers were present over there.
- Inspection register & Complaint register were not available at the work site.
- No arrangements for minimum work site facilities i.e. shade, drinking water, first aid box etc.

Others:

 Panchayat Sahayak/ Gram Rojgar Sahayak had capacity gaps in keeping and maintaining the records.

Social Audit

- Lack of knowledge of PRI reps. & functionaries at different levels on the basic provisions under MNREGA and new state rules on Social Audit.
- Social Audit Committees (SAC) was not constituted in the gram panchayat.
- Vigilance & Monitoring Committees (VMCs) constituted at the ward level were defunct.
- There is no role clarity of different stakeholders in the implementation of Social Audit.
- Lack of community participation and ownership.
- Non serious and indifferent attitude of functionaries.
- Absence of standardize procedural mechanism for social Audit.
- Confusion on the issue of special gram sabha meetings on social Audit.
- Community- friendly timings of gram sabha meetings on social audit.
- Reluctant attitude of Panchayat Samiti and Zilla Parishad members for their participation in gram sabha meetings.
- Lack of coordination between DRDA and Panchayati Raj department (Decentralization & Activity mapping)

Training & Capacity Building

- No refresher training for the panchayat reps. as DRDA has imparted training to them only once till date i.e. 3 days training for pradhan only.
- There is a great need to develop competent local trainers in the effective sensitization of different stakeholders.
- Lack of training skills and capacity gaps in the trainers developed at the district level.
- It has been observed that more focus is given on the knowledge building of VMCs as compared to other stakeholders i.e. community, citizen collectives, CBOs etc.

- Non seriousness of stakeholders (functionaries as wells PRI reps.) has been found on the learning part as they have many engagements.
- It has been observed that the practical orientation of the participants on Social Audit is very less.
- Lack of development of subject matter/ as well as learning material w.r.t. stakeholder.
- Non availability of standard follow up mechanism as well as impact assessment procedures.
- Participants suggested that at least two days period is required for field exercise to undertake i.e. the muster-roll watch and physical verification of works and discussion with the community.
- The participants suggested that the intervening period between two social audits should between three or six months depending upon the quantum of the works undertaken.

Learnings

The Training of Trainers (TOT) in district Bilaspur endowed with some valuable learning which could help in organizing TOT programmes in future.

- The participation of VMCs members, Social Audit Committee members, CBOs and other stakeholders in TOT can be effective to ensure Social Audit initiatives in their respective gram panchayats.
- Training agencies must incorporate a session on state rules in the schedule in order to reduce the perplexity among the trainees.
- Resource persons should build the knowledge of the participants by incorporating participatory training methods.
- Need to focus more on developing learning material in accordance with the level of knowledge of the participants.
- Need to revise the training module as well as designs i.e. incorporate session on the concept of training and communication skills etc.
- District administration has to support for Residential TOTs for effective knowledge building of the participants.

Recommendations

On the basis of the learning of the TOT programme, there are certain recommendations:

- Department may consider to revise the new Social Audit rules as per the feedback received from the field.
- There should be a standardize procedure as well as follow up mechanism to ensure Social Audit.
- District administration should nominate participants for TOT representing all stakeholders i.e. VMCs, SACs, ERs, officials, CBOs/NGOs and local trainers.
- Department should organize the effective capacity building programmes for field level functionaries to minimize the slip-ups in maintaining accounts & records keeping under MNREGA.
- An awareness drive on social audit would be effective in enhancing community sensitization and active NGOs/CBOs/Youth Groups etc. stakeholders can be involved for this purpose.

Follow Up

- To share the TOT report with the concerned departmental officials and individuals of the district as well as state.
- To get feedback from the concerned and incorporate their views in the future TOTs
